Improving Performances of Polymerase Chain Reaction Laboratories in Nigeria: Using Supply Chain Indicators Through Monitoring and Supportive Visit

Article by Theophilus Faruna1, Dimitris Folinas2

1Management (Supply Chain Management), Texila American University, Georgetown, Guyana
2Department of Logistics, Technological Educational Institute of Central Macedonia (Τ.Ε.Ι. C.M.), Greece
E-mail: tfaruna@texilaconnect.com1, theofarus@yahoo.com1, dfolinas@gmail.com

Abstract

Access to polymerase chain reaction services for ribose nucleic acid (RNA) for adult and deoxyribonucleic acid (DNA) for infants was in paucity due to numerous challenges that were not clearly identified for rectification. Poor supply chain management of PCR commodities was prime amongst others that hindered optimization of equipment and scaling up of viral load and early infants’ diagnosis (EID) tests in line with the Joint United Nations AIDS (UNAIDS) strategy of 90-90-90 concept. To overcome these challenges, decision support system approach: where the Government of Nigeria (GON) and supporting partners organized monitoring and supportive visits (MSV) to 29 out of 30 PCR facilities was adopted to provide support using logistics management information system (LMIS) tool to mentor facility personnel. Findings included poor logistics management of commodities, lack of LMIS data collection tool, poor reporting of utilization, stock outs of commodities at some facilities and expiries of same in others, wide knowledge gap on logistics management, poor storage condition. After two cycles of conducting MSV, there was an improvement in the scaling of viral load and EID testing, reduced stock out, reduced expiries, proper storage of commodities, improved on-time LMIS data reporting rate. We concluded that supply chain management through MSV can be used to improve the services of PCR laboratories to meet the UNAID 90-90-90 concept with a recommendation to continue a quarterly MSV to PCR facilities and extend this to other areas of laboratory services.

Keywords: Supply chain management, polymerase chain reaction, monitoring and supportive visit, viral load assay, early infants’ diagnosis, laboratory performance, 90-90-90 UNAIDS concept.

Introduction

Scaling up early infant diagnosis for babies exposed to Human Immune Virus (HIV) and carrying out viral load for those on antiretroviral therapy (ART) assay have been difficult for the Nigerian Government since 2007. In 2007, the Nigerian Government, with support from United States President’s Emergency Plan for AIDS Relief (PEPFAR), began early infant diagnosis of HIV-1 and viral load monitoring of clients on ART using the Polymerase Chain Reaction (PCR) technique. However, access to PCR testing was impeded by inefficiencies of a fragmented HIV/AIDS supply chain, including weak logistics coordination, duplication of effort, and poor resource utilization. This is not peculiar to Nigeria alone as reported by Roberts, Bygrave, Fajardo, and Ford (2012) that there are numbers of operational challenges that should be overcome before the implementation of viral load testing scaling up. Supply Chain Management System (SCMS) with funding from United States Agency for International Development (USAID), collaborating with the Nigerian Government and partners, implemented interventions to promote PCR commodity security.

The Council of SCM Professionals (CSCMP), which is the premier organization of supply chain practitioners, researchers, and academicians, has defined SCM as: “SCM encompasses the planning and
management of all activities involved in sourcing and procurement, conversion, and all Logistics Management activities. Importantly, it also includes coordination and collaboration with channel partners, which can be suppliers, intermediaries, third-party service providers, and customers. In a nutshell, SCM integrates supply and demand management within and across companies” (Ballou, 2007).

The overarching aim of supply chain management of health care commodities goes beyond making product available at destination; the hallmark of every public healthcare logistic management of commodities is to help ensure that every client has commodity security. According to Kumurya (2015), this is possible when they clients can obtain and use quality essential health commodities whenever they need them. In addition to this, a properly functioning supply chain is a critical part of ensuring commodity security just as financing, policies, and commitment are also necessary. Supply chain management of health commodities can determine the success or failure of any public health program, depending on the effective management of commodities. Both in business and in the public sector, decision makers increasingly direct their attention to improving supply chains, because logistics improvements bring important, quantifiable benefits. Well-functioning supply chains benefit public health programs in the following important ways: increasing program impact; enhancing quality of care; improving cost effectiveness and efficiency.

In 2014, the Joint United Nations Programme on Human Immunodeficiency Virus/Acquired Immune Deficiency Syndrome (UNAIDS) formulated the strategy of ending HIV/AIDS pandemic by the year 2030 through the three-pronged approaches tagged 90-90-90. This means that by 2020, 90% of people living with HIV should know their HIV status, 90% of those that know their HIV status should be placed on antiretroviral treatment, and 90% of those on treatment should have viral suppression (UNAIDS, 2014). Many countries including Nigeria that receives support from the US President’s Emergency Programme for AIDS Relief (PEPFAR) endorsed the concept. To end the HIV/AIDS epidemic that has devastated the health of many people especially the productive age bracket of many nations, almost 39 million people as at 2014, no strategy should be spared. Figure 1 is the strategy that has been adopted by the Joint United Nations Against AIDS (UNAIDS) to end the HIV scourge in countries like Nigeria that are badly affected.

![Figure 1. UNAIDS 90-90-90 strategy](image)

The 90-90-90 is an opportunity to lay a solid foundation once again for a healthier, AIDS-free generation. It is impossible to end the HIV/AIDS epidemic without making HIV screening test and treatment available and affordable to the people that need them. In Botswana, a country though with a small population of about 2 million people with a very high HIV burden did a study to show if the 90-90-90 strategy is achievable. The outcome of the study provided evidence that 90-90-90 strategy is achievable (Gaolathe, Wirth, Holme, Makhema, Moyo, Chakalisa, ... & Okui, 2016).

The first 90 deals with the provision of HIV rapid test kits (RTKs) that should be made available with testing centres very close to people to do HIV test and know their HIV status without encumbrances. To encourage the achievement of this, HIV testing and counseling provider-initiated is adopted by some countries because which proofs to be an important intervention to increase the number of people that know their HIV status (Kennedy, Fonner, Sweat, Okero, Baggaley, & O’Reilly, 2013). However, provider-initiated service had met brick wall in country like Zimbabwe due to stigmatization where diagnosing a child with HIV infection is equated with disclosure of the parents’ HIV status which in many instances,
they parents are not comfortable with (Kranzer, Meghji, Bandason, Dauya, Mungofa, Busza, ... & Ferrand, 2014). To overcome this barrier, Krazer et al. (2014) suggested enlightening, counseling and government policy to support the initiative. The second 90 entails the provision of HIV antiretroviral drugs to anyone that have been diagnosed as having HIV. This is WHO initiative and strategy to eliminate HIV from endemic countries especially in the sub-Saharan countries. Kretzschmar, Van der Loeff, Birrell, De Angelis, and Coutinho (2013) said that this strategy entails regular HIV testing that will lead to placing on treatment on antiretroviral treatment immediately to avoid a loss to follow-up. The third tranche is a laboratory base testing using polymerase chain reaction equipment like Roche Taqman or Abbott m2000 equipment to run ribose nucleic acid (RNA) to quantify the level of HIV viral particles known as viral load testing. The principle of RNA assay is based on real-time technologies of continuously monitoring the fluorescence emitted by the amplification after denaturation and annealing steps (Rouet, Ménan, Viljoen, Ngo-Giang-Huong, Mandaliya, Valéa, ... and Nerrienet, 2008). The PCR equipment uses PCR commodities to run the assay. The RNA estimation known as viral load assay is used for the monitoring of ART efficacy and HIV drug resistance. A study that was done by Bonner, Mezochow, Roberts, Ford, and Cohn, (2013) showed that viral load testing and adherence support indicated that viral load is a vital utility to identify patients that need enhanced-adherence support. The third 90% also deals with early infants’ diagnosis (EID) testing that is used for the monitoring of the efficacy of the prevention of mother to child transmission (PMTCT) intervention. Pregnant women on effective ART should deliver exposed babies as HIV negative while the EID testing showing positive will alert program to enroll the babies on treatment. This is corroborated by Habiyambere, Ford, Low-Beer, Nkengasong, Sands, González, ..., and Milgotina (2016) that EID is used to determine HIV-infection status in HIV-exposed children and other monitoring capabilities within a tiered laboratory. The management of these commodities is to ensure no stock-out, no wastages due to expiry or poor storage. The efforts to make PCR commodities available whenever the test is required to be conducted is the PCR commodity security which supply chain management can support.

It is still on record that after India and South Africa, Nigeria ranks number 3 in the world HIV/AIDS burden (NACA, 2015; Birx, n.d.). The devastating effect of HIV/AIDS economically, socially and psychologically is enormous, thus whatever strategy can mitigate these effects are welcomed development. Currently, the cost of provision of viral load equipment and commodities is provided through the PEPFAR funding. Researchers have shown that SCM can be used to cut down the cost of services and goods. If proper supply chain management strategy is in place for the management of PCR commodities, scaling up viral load testing will be achieved leading to the accomplishment of the third leg of the UNAID 90-90-90 concept. The specific objective of this study is to find out if supply chain management of PCR commodities using monitoring and supportive visit can support the improvement performance of PCR laboratories to meet the concept of UNAIDS 90-90-90 strategy that was adopted by Nigeria.

**Review of literature**

This section examined research initiatives that have been done in the past in relation to current efforts by Nigeria to scale up the viral load assay. Google Scholar search engine was used to search for related studies with the following words: viral load testing, UNAIDS 90-90-90 strategy, supply chain management of HIV commodities. According to Brandenburg, Govindan, Sarkis, and Seuring (2014) sustainability, the consideration of environmental factors and social aspects, in supply chain management (SCM) has become a highly relevant topic for researchers and practitioners; hence every aspect of supply chain management is of interest. As rightly indicated through statistical data, total logistics costs in supply chain in different countries make up from 10% (Lukinskyi, Valerevich, & Zamaletdinova, 2015). However, using monitoring and supportive visit to evaluate the supply chain management indicators still lag behind for data from researchers.

**Brief history of HIV epidemics in Nigeria and current efforts for viral load assay**

Several interventions have been enacted in Nigeria since the first case of HIV/AIDS was reported in 1984 in a 13-year-old girl in Lagos (FMHSS, 1992). These efforts include the first National Strategic
Framework for Action tagged NSF 2005-2009 and the National Strategic Plan (NSP) 2015 (NACA, 2012) equally, global efforts to curb the menace of HIV/AIDS have been on the increase in the past few decades. At the 20th International AIDS Conference, the Joint United Nations Program on HIV/AIDS (UNAIDS) called for an ambitious treatment target 90-90-90 to eliminate the epidemic by 2030 (UNAIDS, 2014). The actualization of this noble vision requires aggressive efforts at reducing new infections amidst more efficient models of care (National Academy of Sciences, 2010). Early identification and treatment remain the gateway to achieving optimal viral suppression and reducing transmission rates of HIV/AIDS. Along with this, Davies, Pinto, and Bras (2015) said that innovation, information, intersectoral and interagency collaboration are required to be able to achieve the 90-90-90 strategy.

Polymerase Chain Reaction (PCR) testing comprising Early Infant Diagnosis of exposed infants and viral load monitoring of adult patients on treatment is a vital component of the HIV/AIDS program of the Nigerian government supported by the United States President’s Emergency Plan for AIDS Relief (PEPFAR). The 2010 and 2014 revised guidelines published by the WHO emphasized the urgent need for biological monitoring in the management of HIV/AIDS patients (WHO, 2010; WHO, 2014). PCR testing in Nigeria in the past was handicapped by the inefficiencies that had hitherto plagued the HIV/AIDS program, key among which was multiple supply chain systems characterized by high cost and poor resource utilization. Similarly, poor logistics knowledge among staff and non-availability of logistics tools and enabling environment as well as poor inventory practices were major constraints facing staff involved in logistics management of HIV commodities. These resulted in non-availability of quality data to support supply chain management decisions, PCR commodities overstocks and sometimes stock-outs at the service delivery points.

Supply Chain Management System (SCMS), in consonance with her mandate to support national strategies and strengthen supply chain capacity, jointly conducts periodic supportive supervisory visits to health care facilities with other stakeholders. During these visits, MSV providers interact with staff involved in logistics management of PCR commodities at the testing sites to gain visibility into commodity management practices. These interactions are guided by the MSV checklist that periodically undergoes joint review by stakeholders to ensure that the tool adequately captures all relevant information during the visits to the sites.

Health4Africa (2013) cited Maquez and Kean (2002) in the description of monitoring supervision as a process that promotes quality service at all health care system that strengthens the relationships that exist within that system with the focus on identifying challenges and proffering solutions for the benefit of the patient who should receive high standards of care. One of the cornerstones of supportive supervision is, therefore, to work with health staff to set goals, monitor performance, identify and correct problems and proactively improve service quality. Together, the supervisor and health workers identify shortcomings in the field and directly work on it, thus avoiding the bad practices become habits. Supervision visits are also an opportunity to encourage good practices and help health workers to maintain high-quality delivery.

World Health Organization (WHO) has a guide on how to conduct MSV to vaccine warehouse with the aim of encouraging an open, double-way communication and to build teamwork approaches that can easily facilitate problem-solving mechanism (WHO, 2008). Google Scholar search engine was used to locate literature that relates to 90-90-90 concept and monitoring and supportive supervision yielded scanty published papers. The study, therefore, relied on works done on monitoring and supportive visits that were conducted during this study. In May 2016, researchers in Baran District of Rajasthan, India carried a study on the Infant, Maternal, Neonatal Children Initiative (IMNCI) on the role of monitoring and supportive visit and concluded that effectiveness of any program can be achieved by close monitoring and supportive supervision of the grass-root level staff (Chishty, Singh, & Agarwal, 2016). This is applicable in the PCR laboratories in Nigeria just as Marshall and Fehringer (2014) pointed out in their study that supportive supervision facilitates and promotes mentorship, joint problem solving and bridges the communication gap between project employees in Ethiopia.

Critical to HIV Programme scale up and expansion of access to treatment for patients is the constant
availability of PCR commodities for uninterrupted testing at the service delivery points (SDPs). The maiden edition of PCR Laboratory monitoring and supportive visit (MSV) was organized to collect baseline data and address the inherent gaps in the supply chain system of PCR commodities in the country. MSV also called monitoring and supportive supervision in countries like India has proven to be an effective tool in ensuring the quality of service as shown by the study carried out by Mogasale, Wi, Das, Kane, Singh, George, and Steen (2010) in six Indian States under Avahan, the Indian AIDS initiative. In Guatemala, monitoring and supervision visit is used as an institutional tool that connects the works of health care personnel to the health care system. It is made up of activities that are intended to support the health care personnel in motivation so that they could perform better. The frequency and impact depend on how such MSV is conducted (Hernández, Hurtling, Dahblom, & Sebastian, 2014).

Component of a functional logistics circle for health care commodities is organization and staffing that encompasses training. Logistics management of health care commodities can only work well if staff are trained to monitor stock levels, place orders and provide services to the clients (Kumurya, 2015). Organization and staffing, therefore, are important parts of the cycle. For a logistics system to work correctly, logistics staff must be trained to make the six rights of logistics management of commodities a top priority.

The highlights of the literature review showed that Nigeria had the first 3 cases of HIV infection reported in 1984 that has now grown to over 2 million people. Innovation, information, intersectoral, and inter-agencies collaborations are requirements to achieve the 90-90-90 UNAIDS plan of ending the HIV scourge by the year 2030. The last 90 is hinged on the success of PCR laboratory performances which the supply chain management of the commodities is crucial. Monitoring and supportive visit as a vital component of decision support system approach of SCM promotes quality of services at health care centres in achieving targets and strengthens performances. MSV encourages an open, 2-way communication that build team works, mentorship and joint problem approach. The hypothesis is that supply chain management of PCR commodities enhances the achievement of the third 90% of the UNAID 90-90-90 concept. The World Health Organization (WHO) viral load testing algorithm adopted by Nigeria recommends viral load monitoring six months after initiation of treatment and six months after the first viral load test and subsequently once in a year for all the people living with HIV/AIDS (PLWHA) in the country (WHO, 2013). The patients that are not virally suppressed whose viral load count is >1,000 copies/mL would require further counseling to see if they are adhering to their treatment regimen or a change of treatment regimen would be considered as an option. This study considered the availability of capacity and PCR commodity that is required for test viral load samples that are collected from patients already on treatment. Nigeria currently has about 600,000 people on ART as at 2015 out of the estimated 2million people that are living with HIV/AIDS in Nigeria (NACA, 2105). These numbers of people require about 1.2million viral load testing to cover almost all the people that require the testing. This study looked at the supply chain management of the commodities require for the viral load test and consider the role play by SCM in the scaling up of viral load testing in Nigeria.

**Baseline assessment of PCR laboratories in nigeria**

Out of the 25 PCR facilities visited during the maiden PCR MSV in January 2015, 72% had functional equipment while only 32% were running assays during the week of MSV. Early Infant Diagnosis (EID) and Viral load reagents stock outs were seen at 40% and 32% of the facilities respectively. 92% of the facilities had EID samples backlog while 36% had viral load sample backlogs. The total number of EID and Viral load backlog in the country at the time of the January MSV was 12,281 and 23,956 respectively. Many of the available viral load backlogs were older than 6 months bringing to question the diagnostic value of such samples to the clients. Key factors identified as constraints to optimal PCR service delivery included poor demonstration of ownership and support for the PCR laboratories by Management of some health care facilities, poor logistics knowledge among PCR staff, shortage of trained logistics staff, non-availability of inventory tools and use of non-standardized tools among other. Recommendations from the
MSV included; continuous capacity building in commodity management for PCR staff, the design of a Daily Worksheet for PCR laboratories by the Laboratory Technical Working Group (LTWG), resolution of power supply issues at PCR testing sites and regular supply of PCR commodities by SCMS. A major outcome of the January 2015 MSV was a collaborative approach by all stakeholders to ensure that all EID samples backlog in-country were logged and tested at selected PCR facilities.

**Follow-on monitoring and supportive visit (MSV) to PCR laboratories**

As at August 2015, there were 28 PCR laboratory locations in Nigeria. However, 4 of these facilities (University of Nigeria Teaching Hospital (UNTH), Enugu, Federal Teaching Hospital Gombe, Our Ladies of Apostle Hospital (OLA), Jos and University of Maiduguri Teaching Hospital (UMTH) Maiduguri, were yet to be automated and consequently were not running assays due to the phasing out of the Gene-Amp 9700 platform by the manufacturer Roche. Distribution of PCR commodities to the automated PCR laboratories via last mile delivery mechanism to these facilities commenced in March 2015.

Similarly, in line with the mandate for pooled procurement and distribution of PCR commodities to testing sites, SCMS collects and collates bimonthly LMIS reports from the PCR facilities for evidence-based decisions. The quality of data plowed back into strategic decisions is critical to the success of any program. PCR LMIS reporting from facilities has recently witnessed a marked improvement due in part to the mentoring provided to PCR staff during the maiden PCR laboratories MSV as well as ongoing support provided by SCMS to the personnel through phone calls, emails, and other media.

However, review of reports from these facilities indicates the persistence of infrastructural and capacity gaps that negatively impact the quality of service delivery at the testing sites. Equally, adherence to reporting deadlines has remained a challenge with some PCR laboratories reporting much later than the stipulated dates. This underscores the importance of continuous efforts to update the inventory management skills of health facility staff and their capacity to generate and transmit timely and quality reports which will not only guide resupplies but also provide the much-needed data for logistics and other decisions by stakeholders.

After three cycles of PCR commodities distribution and LMIS data collection, SCMS initiated efforts for follow-up visits to the PCR facilities as part of the National MSV to ART facilities. This second edition of the PCR laboratories MSV was intended to help assess progress made since the January 2015 MSV as well as identify further areas for improvement. Teams of MSV providers administered the MSV checklist at the PCR facilities and made general observations on issues like product storage conditions, inventory management and Logistics Management Information System (LMIS) among others, capable of impacting commodity availability. Key stakeholders in the EID/ VL program, GON, NACA, CHAI, and IPs participated in the MSV that was conducted from 24th to 28th August 2015.

**Adopting SCM approaches to improve the performances of PCR laboratories in Nigeria.**

Using monitoring and supportive visit to improve the supply chain management of commodities that are essential for the running of PCR laboratories where viral load particles of HIV are measured to determine the efficacy of the antiretroviral therapy (ART) in Nigeria is the focus of this study. The aspects of supply chain management of PCR commodities of concern entail the procurement of the commodities, warehousing and distribution to the last mile. The connecting links for all these stages involves the generation of logistics management information system (LMIS) data which the personnel at the service delivery points must collect and report accurately in a timely manner to ensure smooth bimonthly resupply circle adopted for the country’s use. This in turn, enables efficient services to the clients on the ART. Monitoring and supportive visit is adopted as the approach to improve management of the PCR commodities and the collection of LMIS data for timely and accurately reporting for decision on resupply of commodities
The intervention provided by the MSV approach as shown in figure 2 above is to ensure that the service delivery points (PCR laboratories) know how to properly keep the commodities in their custodies, keep proper logistics data in an accurate reporting unit to submit a timely and correct Combined Report, Requisition, Issue and Receipt Form (CRRIRF). The reports submitted by all the PCR labs are then processed, analyzed for the quantity to be resupplied by the warehousing unit. Overstock and stock-out of PCR commodities are heavily dependent on the accuracy of the CRRIRFs. Correct and timely submission of CRRIRF is dependent on the knowledge of the personnel handling commodities at the facilities. To enhance the knowledge of the personnel, the MSV approach provided the enabling environment to do so because currently in Nigeria, health personnel are yet to graduate from institutions with the knowledge of how to keep logistics data of health care commodities. The logistics management unit then transmit to the warehouse the quantity of commodities to be resupplied to the PCR labs based on the logistics data reports that were collected from there.

**Methodology**

In this section, the study area and materials were presented. These include pre-MSV and MSV activities that were used in gathering all the data that were needed to carry out this study. Case study approach in qualitative research was used to gather the data for analysis. MSV data collection tool was developed, reviewed and piloted in two facilities before it was finally deployed for use in the 23 PCR laboratories that were visited. The research method that was used for this study is phenomenological research methodology. It is a method an inquisitive inquiry into situation with a view to learn how the perspective can be applied. According to Van-Wijngaarden, Leget & Goossesen, (2015) phenomenology describes the essence of a lived experience that is traditionally studied using multiple individuals/facilities between 5 and 25 that constitute the study parameter. Phenomenology uses interview, observation, and sometimes arts according to Englander (2012). In the same vein, Van-Manen, Higgins & Van-der Riet (2016) said that phenomenology is studying the concepts that hold common ground for a small group of individuals.

The coding system was used for labeling, the definition of issues, description of how to flag any aberration, description of exclusion criteria and elimination of possible confusion as discussed by Dhaval and Wheeler (2006). There are various computer-aided systems that can be used for the coding, however, manual coding was used for data analyses and where applicable, Microsoft office suite came handy for data analysis.

**Study area and study materials**
The study areas are the PCR laboratories located in 25 cities in Nigeria. Seven teams of 2 people went out for one week to visit all the facilities except the University of Maiduguri Teaching Hospital that could not be visited due to the insurgency of that was on-going in Borno State during the month of August 2014 when the MSV occurred.

**Pre-MSV activities**

A preparatory meeting of EID/VL stakeholders was held to review the MSV checklist and Job aid as well as develop an activity schedule for the PCR MSV that was integrated into the quarterly National MSV to ART facilities.

**MSV activities**

Seven teams working in pair of MSV providers drawn from SCMS, NACA, National Agency for the Control of Sexual Transmission Infection and AIDS Programme (NASCOP) and Clinton Health Access Initiative (CHAI) worked with State Logistics Management Coordinating Unit (LMCU) Staff and Implementing Partners (IP) representatives to conduct MSV to 26 PCR facilities.

On arrival at the facilities, the MSV providers met with available management staff to intimate them of the purpose and scope of the visit as well as solicit their support for the activity. Key staffs involved in the logistics management of PCR commodities were identified and interviewed using the semi-structured MSV checklist. Areas covered include; Availability personnel and SOP manual, LMIS tools availability, assessment of storage conditions, electronics logistics management information system (e-LMIS) readiness, program data and physical inventory of available commodities. Review of logistics records was performed to assess the quality of record keeping and reporting while other observed issues capable of impacting the supply chain management of PCR commodities was noted. The teams visited and inspected the storage areas and stored products to assess the level of compliance with storage guidelines. Stock levels of available products were reviewed to identify overstock or under-stock of commodities and redistribution was done as needed to avert stock outs and expiry.

On the job training and mentoring was provided to staff on key elements of health care commodities management to help address observed anomalies. Constructive feedback was provided to management on the strengths and gaps that exist in the supply chain management of commodities and recommendations were made for the improvement of identified weaknesses. Data collected from the PCR facilities was analyzed using Microsoft Excel. The comparison was done with baseline data from the January PCR laboratories MSV to identify instances of progress or otherwise in logistics management of PCR commodities at the service delivery points.

**Observations / Finding**

This section records all the observations and findings that were gotten during the 5days MSV to 27 facilities by 7 teams that went to all the locations were the PCR machines are in operation. Of the 27 PCR facilities targeted for MSV, 26 were visited during the 5-days MSV period and the 1-day supplemental MSV to PCR sites in the FCT. Key findings from MSV checklist administration are outlined below.

**PCR lab locations**

Figure 3 below shows the PCR laboratories concentration based on states at the time of MSV. Presently, the PCR laboratories are spread out across 17 states with Lagos and FCT having the largest concentration of 4 PCR facilities each, followed by Plateau state with 3 PCR laboratory locations.
Trained personnel and standard operating procedure (SOP) manual for the logistics management of HIV/AIDS commodities (LMHC)

Findings from the August 2015 MSV indicated a 21% increase in the number of PCR laboratories with personnel who had received the 5 days comprehensive training on logistics management of health care commodities (LMHC) compared to the January 2015 MSV figures. However, 10 out of the 26 PCR facilities visited in August 2015 still lacked personnel trained on LMHC. Equally, compared to baseline findings in January 2015, there was no significant increase in availability of the LMHC SOP at the PCR facilities during the August 2015 MSV. Only 35% of the PCR laboratories could produce a copy of the LMHC SOP at the time of visit.

LMIS tools and resupply strategy

A general improvement in LMIS tool availability was noticed during the August MSV as seen in Figure 4 below. Inventory control cards were available in 23 (88%) of the PCR facilities as against 68% in January. Daily consumption records were available in 21 (81%) of the PCR labs while Internal Requisition voucher and Return and Transfer forms were sighted at 15 (58%) and 19 (73%) respectively of the facilities visited. All 23 automated PCR laboratories visited during the MSV had electronic copies of the PCR LMIS bimonthly Combined Report Requisition Issue and Receipt Form (CRRIRF) and 22 (92%) of these had submitted reports for the May-June cycle at the time of visit. This is in sharp contrast to the 39% LMIS report submission rate recorded during the baseline visit in January.
Out of the 23 automated PCR labs visited, 68 Nigeria Army Reference Hospital (NARH) Lagos was stocked out of Viral load reagent although EID kits were available at the time of the MSV. Similarly, Federal Medical Centre (FMC), Jalingo was stocked out SPU, Sample tubes, K-Tubes and K-Tips. No other facility had records of PCR commodity stock out in the 6 months preceding the MSV. A minimal quantity of expired products was observed during the MSV with only 1 pack of expired wash reagent sighted at FMC Makurdi.

PCR commodities storage conditions

Poor storage condition for PCR products was a critical finding at some facilities visited during the August 2015 MSV. Product storage is vital to adequate commodity handling and impacts greatly on the quality of stored commodities. The duo of Dr. Lawrence Henshaw Memorial Hospital (DLHMH) Calabar and University of Uyo Teaching Hospital (UUTH) Uyo were noted to lack designated storage spaces for PCR commodities while the store at LASUTH Ikeja was considered unsecured by the MSV providers. Similarly, 11 (42%) facilities had stores considered inadequate for the stored products while 9 (35%) lacked air conditioners for ambient temperature control. However, all 26 PCR labs visited had cold chain storage facilities for cold chain dependent PCR commodities.

Electronic-LMIS readiness

All 23 fully automated PCR labs visited had access to information technology resources for transmission of LMIS reports. Report submission via electronic means was not considered an added burden at any of the facilities visited.

Program data

1. PCR platforms: Figure 5 below shows the automation status of the PCR laboratories at the time of the August MSV. Twenty-three (88%) of the facilities visited were fully automated and providing EID and Viral load testing services at the time of visit, as against 18 (72%) automated laboratories recorded in January 2015, only 8 (32%) of which were providing services. OLA hospital had only the Taqman 48 component of the automated Roche PCR equipment while manual platforms were available at Federal Tertiary Hospital (FTH) Gombe and University of Nigeria Teaching Hospital (UNTH) Enugu. However, only 18 (78%) of the automated PCR platforms were under service maintenance contracts at...
the time of the August 2015 MSV.

Figure 5. PCR Laboratories automation status at August 2015

2. Five laboratories Nnamdi Azikiwe University Teaching Hospital (NAUTH), Nigeria Institute of Medical Research (NIMR), Jos University Teaching Hospital (JUTH), University of Benin Teaching Hospital (UBTH) and Ahmadu Bello University Teaching Hospital (ABUTH), Zaria reported equipment downtime during the three cycles preceding the visit with the maximum duration of downtime (103 days) recorded at NAUTH. University College Hospital (UCH), Ibadan and ABUTH experienced equipment downtime of 42 days and 38 days respectively while the equipment at JUTH and UBTH were both down for 14 days.

3. EID and VL backlogs: Table 1 below shows the quantity of testable EID and Viral load sample backlog at the facilities at the time of visit. A total of 3,454 EID samples was awaiting testing at 5 facilities with FMC Makurdi accounting for 73% (2000) of the back log while 6,525 viral load samples were awaiting testing at 6 facilities with the bulk of the back log, 74% (4800) at NIMR.

<table>
<thead>
<tr>
<th>NAME OF FACILITY</th>
<th>LOCATION</th>
<th>IP</th>
<th>EID BACK LOG</th>
<th>VL BACK LOG</th>
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<td>68 Nigeria Army Reference Hospital</td>
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<td>400</td>
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<tr>
<td>TOTAL</td>
<td></td>
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<td>3454</td>
<td>6525</td>
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</tbody>
</table>

4. Power supply: 16 (62%) of the PCR facilities visited during the August 2015 MSV have regular access to 6 hours or more of power supply per assay day from a combination of PHCN, a backup generator or inverter supply.

5. Actions taken: The immediate actions taken by the MSV providers to address issue and observations at the PCR facilities are outlined below.
PCR staffs were given on the job training on key components of LMHC to further update their logistics management capacity and help resolve observed deficiencies in the supply chain management of PCR commodities. Mentoring was provided to address gaps capable of negatively impacting commodity management at the PCR facilities.

Copies of lacking LMIS tools were made available to the facilities while assistance was provided in opening ICC for commodities lacking such records.

MSV providers paid advocacy visits to hospital managements for optimal support of PCR labs. Critical issues covered during the visits include manpower and power supply challenges. For sites with backlog samples occasioned by human resource deficits, management was urged to allow staff to run calls in the PCR labs to help increase number of man-hours available for operations.

MSV providers assisted in organizing commodities where necessary to enhance ease of access to commodity and product information.

Hands-on practice in LMIS report generation was provided for PCR staff to help update their skills.

A physical inventory of available products was taken, and stock status assessment performed to identify cases of overstock or stock out of PCR commodities.

The MSV providers also facilitated commodity transfers where necessary to help avert expiry at the originating facilities and avert disruption of services at the beneficiary facility.

Debriefs were held with Facility managements, LMCU and IP representatives to provide constructive feedback as well as make recommendations for improving supply chain performance of PCR commodities.

Contact details of PCR facility staff were updated during the visits.

**Discussion and recommendations**

This section provides discussion points after the analysis of the data collected from the MSV activities. Twenty-six (26) which is (93%) of the PCR facilities providing EID and Viral load testing in Nigeria were visited during the second round of PCR MSV conducted by SCMS in August 2015 in collaboration with GON, IPs, and other stakeholders. The findings in table 2 below from the MSV provided a snapshot of supply chain management environment of PCR commodities at service delivery points in a bid to assess progress or otherwise since the baseline visit in January 2015.

**Table 2. Summary of the findings during the first and second MSV**

<table>
<thead>
<tr>
<th>S/N</th>
<th>Issues</th>
<th>Findings first MSV</th>
<th>Finding second MSV</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Trained Personnel and Standard Operating Procedure (SOP) Manual for the Logistics Management of HIV/AIDS Commodities (LMHC)</td>
<td>Majority of PCR labs lack trained personnel on logistics management of health care commodities</td>
<td>The high-level of logistics knowledge was exhibited by the staff compare to the first MSV</td>
</tr>
<tr>
<td>2</td>
<td>LMIS Tools and Reporting Resupplies</td>
<td>Inventory control card (ICC) availability 68% Daily utilization record (DCR) 71%</td>
<td>ICC availability 88%. DCR 81%. A general improvement in availability of LMIS tools was recorded</td>
</tr>
<tr>
<td>3</td>
<td>Electronic LMIS Readiness</td>
<td>Resources for electronic transmission of LMIS reports and timely report submission rate was 39%</td>
<td>Resources for electronic transmission of LMIS reports and timely report submission rate moved to 92%</td>
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<tr>
<td>4</td>
<td>PCR Platforms</td>
<td>Facilities with Installed Roche CAP/CTM-48/96 model and Abbott M2000 were 18</td>
<td>Facilities with Installed CAP/CTM-48/96 model &amp; Abbott M2000 were 24</td>
</tr>
<tr>
<td>5</td>
<td>Equipment Functionality and Testing Status</td>
<td>16 out of 18 were functional equipment</td>
<td>All the Roche CAP/CTM equipment, except 1 were functional. One Abbott machine was non-functional; 22 out of 24 functional in totality</td>
</tr>
<tr>
<td>6</td>
<td>Power supply</td>
<td>The power supply situation at the PCR facilities has improved 38%</td>
<td>The power supply situation at the PCR facilities has improved to 62% due to advocacy during MSV</td>
</tr>
<tr>
<td>7</td>
<td>PCR commodities availability</td>
<td>Rampant reported cases of stock-out and expiries recorded.</td>
<td>PCR commodity stock-outs were at minimal levels during the August 2015 MSV with only 2 facilities stocked out of viral load kits and consumables</td>
</tr>
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</table>

**Recommendations**

1. Continuous capacity building
   - It is important to ensure that all PCR facilities are covered for continuous capacity building. IPs supporting sites with untrained personnel should expedite actions for the training of the staff while already trained staff should be assisted in providing step down training to their colleagues.

2. LMIS tools Availability
   - LMIS tool availability may have improved across the PCR labs, it is important to strive for 100% availability and utilization of these tools to further enhance commodity management practices at the facilities. The stakeholders and the National Laboratory Technical Working Group (NLTWG) should finalize the design of a standardized DCR for EID and VL commodities to ensure uniformity across all the labs.

3. Power Supply Challenges
   - Continued advocacy for management support around power supply is essential to ensure uninterrupted testing at the PCR laboratories. Efforts should be geared towards the attainment of at least 6 hours of power supply at the remaining 38% of PCR laboratories yet to enjoy such access.

4. PCR Equipment downtime and service maintenance agreements
   - Implementing Partners should ensure punctual renewal of PCR equipment service maintenance agreements at their supported sites while conducting a routine review of vendor performance to ensure adherence to the terms of the contract.
Supervision provides an effective supply chain management strategy to enhance the performance of health care operations, including the logistics management of commodities. This is line with the position of Bailey, Blake, Schriver, Cubaka, Thomas, and Martin (2016) that supportive supervision effectively builds the capacity of healthcare workers, improves the quality of care provided by workers and ultimately impacts clinical outcomes for patients. A remarkable level of improvement in supply chain management practices was observed at the PCR laboratories in this second round of PCR labs MSV. Similarly, a high level of progress has been made in PCR products availability for EID and viral load testing while data availability for evidence-based decision-making has greatly improved. This assertion affirms the findings of Annan (2013) that supply chain system of health care services must receive constant monitoring and evaluation to achieve health care commodity security. This was an obvious outcome of energy and resources expended during the baseline visit as well as continuous support provided to the PCR facilities over the subsequent months. Supply chain indicators like stock-out, expiries, emergency request for resupply, complete and timely bimonthly report improved due to the intervention provided by the MSV. This is diagrammatically summarized in figure 6 below.

![Figure 6. Role of MSV in actualization of UNAIDS 90-90-90 strategy](image)

However, human and material resource gaps persist in some instances which continue to pose a threat to the continuous availability PCR testing to the large population of HIV/AIDS patients. Key among the findings in the current MSV is the lack of logistics trained personnel at some sites, non-availability of some logistics tools, the absence of equipment service contracts for PCR equipment and lengthy equipment downtime at some sites as well as poor access to power supply and persistence of EID and viral load backlogs at others.

To ensure maximization of installed in-country capacity for PCR testing, a collaboration of all stakeholders is essential to further bridge the observed human and resources gaps at the PCR facilities. Implementation of the recommendations from the current MSV is key to addressing the identified supply chain and programmatic challenges at the PCR laboratories. Furthermore, there is an urgent need for increased government ownership and support for the PCR laboratories in the country to ensure sustainability beyond the PEPFAR funding era. Commodity security is key to achieving effective biological

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<td>5</td>
<td>Reagents supply</td>
<td>Warehouses should ensure continuous availability of PCR commodities at the PCR labs to support continuous testing while IPs should ensure that all other consumables required for PCR sample collection like sample tubes are in constant availability.</td>
</tr>
<tr>
<td>6</td>
<td>EID and viral load backlog</td>
<td>Implementing Partners should liaise with their supported facilities to clear any existing EID and viral load backlog samples.</td>
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</table>
monitoring for paediatrics and adult patients on ART. For the nation to achieve any meaningful success in actualization of set targets of 90-90-90 strategy for HIV/AIDS, all hands must be on deck to continuously identify and eliminate risks in the supply chain management of PCR commodities which proved to be a dependable tool in making the right quality PCR commodities in the right quantity available to the right facility at the right time at the right cost.

The limitation of this study hinges on the high cost of frequent monitoring and supportive visits to these 25 facilities to monitor the sustenance of the gains achieved with the two monitoring and supportive visits that were conducted. Further studies can be done in other areas of health services provided to the patient like the provision of pharmaceutical commodities, ante-natal and post-natal care services to determine the effect of monitoring and supportive visits tailored towards enhancement of these health care delivery services.

Acknowledgment

Acknowledgment is due to the management of John Snow Incorporated (JSI) for using SCMS project funding provided by USAID to support the MSV providers with logistics that enabled them to carry out the two rounds of MSVs to PCR facilities. On record for acknowledgment are my colleagues: Victor Obianeri, Abubakar Mohammed, Joseph Raji, Chinedu Obi and Jibrin Kama that participated in the data gathering for this study.

References


